

GUILDFORD BOROUGH COUNCIL



BILLINGTON MAYOR

Contact Officer:

John Armstrong, Democratic Services Manager.
Tel: 01483 444102

30 September 2019

To the Councillors of Guildford Borough Council

You are hereby summoned to attend a meeting of the Council for the Borough of Guildford to be held in the **Council Chamber, Millmead House, Millmead, Guildford, Surrey GU2 4BB** on **TUESDAY 8 OCTOBER 2019** commencing at 7.00 pm.

James Whiteman
Managing Director

Millmead House
Millmead
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Surrey GU2 4BB

www.guildford.gov.uk

WEBCASTING NOTICE

This meeting will be recorded for live and/or subsequent broadcast on the Council's website in accordance with the Council's capacity in performing a task in the public interest and in line with the Openness of Local Government Bodies Regulations 2014. The whole of the meeting will be recorded, except where there are confidential or exempt items, and the footage will be on the website for six months.

If you have any queries regarding webcasting of meetings, please contact Committee Services.



THE COUNCIL'S STRATEGIC FRAMEWORK

Vision – for the borough

For Guildford to be a town and rural borough that is the most desirable place to live, work and visit in South East England. A centre for education, healthcare, innovative cutting-edge businesses, high quality retail and wellbeing. A county town set in a vibrant rural environment, which balances the needs of urban and rural communities alike. Known for our outstanding urban planning and design, and with infrastructure that will properly cope with our needs.

Three fundamental themes and nine strategic priorities that support our vision:

- | | |
|---------------------|--|
| Place-making | Delivering the Guildford Borough Local Plan and providing the range of housing that people need, particularly affordable homes |
| | Making travel in Guildford and across the borough easier |
| | Regenerating and improving Guildford town centre and other urban areas |
| Community | Supporting older, more vulnerable and less advantaged people in our community |
| | Protecting our environment |
| | Enhancing sporting, cultural, community, and recreational facilities |
| Innovation | Encouraging sustainable and proportionate economic growth to help provide the prosperity and employment that people need |
| | Creating smart places infrastructure across Guildford |
| | Using innovation, technology and new ways of working to improve value for money and efficiency in Council services |

Values for our residents

- We will strive to be the best Council.
- We will deliver quality and value for money services.
- We will help the vulnerable members of our community.
- We will be open and accountable.
- We will deliver improvements and enable change across the borough.

Time limits on speeches at full Council meetings:	
Public speaker:	3 minutes
Response to public speaker:	3 minutes
Questions from councillors:	3 minutes
Response to questions from councillors:	3 minutes
Proposer of a motion:	10 minutes
Seconder of a motion:	5 minutes
Other councillors speaking during the debate on a motion:	5 minutes
Proposer of a motion's right of reply at the end of the debate on the motion:	10 minutes
Proposer of an amendment:	5 minutes
Seconder of an amendment:	5 minutes
Other councillors speaking during the debate on an amendment:	5 minutes
Proposer of a motion's right of reply at the end of the debate on an amendment:	5 minutes
Proposer of an amendment's right of reply at the end of the debate on an amendment:	5 minutes

AGENDA

1. APOLOGIES FOR ABSENCE

2. DISCLOSURES OF INTEREST

To receive and note any disclosable pecuniary interests from councillors. In accordance with the local Code of Conduct, a councillor is required to disclose at the meeting any disclosable pecuniary interest (DPI) that they may have in respect of any matter for consideration on this agenda. Any councillor with a DPI must not participate in any discussion or vote regarding that matter and they must also withdraw from the meeting immediately before consideration of the matter.

If that DPI has not been registered, the councillor must notify the Monitoring Officer of the details of the DPI within 28 days of the date of the meeting.

Councillors are further invited to disclose any non-pecuniary interest which may be relevant to any matter on this agenda, in the interests of transparency, and to confirm that it will not affect their objectivity in relation to that matter.

3. MINUTES (Pages 1 - 26)

To confirm the minutes of the meeting of the Council held on 23 July 2019 and the adjourned meeting held on 31 July 2019.

4. MAYOR'S COMMUNICATIONS

To receive any communications or announcements from the Mayor.

5. LEADER'S COMMUNICATIONS

To receive any communications or announcements from the Leader of the Council.

6. PUBLIC PARTICIPATION

To receive questions or statements from the public.

7. QUESTIONS FROM COUNCILLORS

To hear questions (if any) from councillors of which due notice has been given.

8. **E-PETITION: NEW PARKING RESTRICTIONS AT KINGSTON MEADOWS CAR PARK, EAST HORSLEY** (Pages 27 - 38)
9. **E-PETITION: NEW PARKING RESTRICTIONS AT SUTHERLAND MEMORIAL PARK CAR PARK, BURPHAM** (Pages 39 - 46)
10. **REVIEW OF ALLOCATION OF SEATS ON COMMITTEES: 2019-20** (Pages 47 - 54)
11. **GUILDFORD MUSEUM DEVELOPMENT PROJECT** (Pages 55 - 138)
12. **REVIEW OF POLLING DISTRICTS AND POLLING PLACES** (Pages 139 - 162)
13. **TIMETABLE OF COUNCIL AND COMMITTEE MEETINGS 2020-21** (Pages 163 - 166)
14. **MINUTES OF THE EXECUTIVE** (Pages 167 - 176)

To receive and note the attached minutes of the meetings of the Executive held on 16 July and 27 August 2019.

15. **NOTICE OF MOTION DATED 26 SEPTEMBER 2019: ENVIRONMENTAL AUDIT**

In accordance with Council Procedure Rule 11, Councillor Susan Parker to propose, and Councillor Ramsey Nagaty to second, the following motion:

“This Council has recognised that there is a climate change crisis and has agreed that actions should be taken in order to move to a zero-carbon footprint as soon as possible.

Other councils have similarly recognised an environmental responsibility. In the cases of other councils this recognition has included a moratorium on building on green fields, such as Arun Council.

This does not mean a moratorium on all parts of the local plan, just site allocations on greenfield sites.

Guildford’s Local Plan has a target that will increase the number of homes in the borough by approximately 25%. That plan has inherent oversupply built into the model (a minimum of 14,600 to meet a target need of 10,000; with no information yet provided on the planning permissions and completions already meeting that target need). The plan proposes to site approximately 70% of new homes on green fields and it should be noted that this too is a minimum; planning applications decided since the plan’s adoption have been subject to officer advice that all sites included in the plan cannot be disputed and can be uplifted by 25% or more.

Guildford Borough Council has not yet prepared an updated brownfield review, as agreed by this Council in July, which would have allowed us to meet our housing target in the urban area more sustainably. The Climate Change working group under the last council agreed that we should improve or enhance our environmental standards compared to Government minimum standards, but no Supplementary Planning

Documents have yet been discussed to implement this agreed position. Our new housing will make the carbon crisis much worse.

Our high housing numbers are likely to exacerbate severe water stress as part of the Thames catchment area. Our borough is also subject to air quality constraints. Air quality across Guildford borough is poor, and it is likely that more Air Quality Management Areas will be designated across the borough in the shorter term. All car-based unsustainable housing will increase the impact on our poor air quality and will encourage the use of fossil fuels to an unsustainable extent.

Housing on green fields will increase car use. There is no transport option which does not involve the increased use of cars for all the green field sites in the borough. We do not have a well-developed public transport network which is carbon neutral, and so heavy car use, usually in slow moving congested traffic, is likely to arise associated with all new greenfield development in and around our borough. As a result, housing on green fields will worsen air quality, make it exponentially harder to achieve a zero-carbon footprint, and increase water stress. We need to reduce our carbon footprint. Housing on green fields will worsen our carbon footprint and make it almost impossible to reduce it.

The assessment of housing need and the allocation of housing sites has not been conducted with the intention of reducing our carbon footprint and therefore these need to be fundamentally reviewed in the light of a legal responsibility to reduce our carbon footprint. This was not considered by the Inspector as part of the Examination in Public, and therefore is a new and urgent obligation.

Independence is critical. Nominations for the consultants to be appointed should be made by Surrey Wildlife Trust and Natural England. It is not appropriate for the planning committee or department to appoint such consultants – we cannot have the Planning team marking its own homework yet again.

This is a matter of overriding concern for the borough as a whole, and this Council has already expressed its concern about climate change in motions both in this administration and in the last administration. It is now time to take appropriate and urgent action.

This Council therefore resolves:

- (1) That an environmental audit of the impact of excessive building on green fields be conducted by independent environmental experts.
- (2) That the objectives of that environmental audit should be to consider our carbon footprint in the context of new housing, and to determine the impact of reviewing site allocations to reallocate to the urban area.
- (3) That nominations for the consultants to be appointed should be made by Surrey Wildlife Trust and Natural England following an all-party committee to draft the remit.
- (4) That the precise terms of that environmental audit be subject to approval by full Council.

- (5) That pending that environmental audit, all planning permissions for developments on green fields or undeveloped land be subject to a temporary moratorium and the Secretary of State will be asked to ratify the results of any environmental audit.”

16. NOTICE OF MOTION DATED 27 SEPTEMBER 2019: RESTRICTED COMMITTEE REPORTS

In accordance with Council Procedure Rule 11, Councillor Christopher Barrass to propose, and Councillor Tim Anderson to second, the following motion:

“This Council believes that we are yet to make good on promises made to the Electorate to be more open and transparent in all of our actions.

By not doing so we may miss great ideas by not keeping all Councillors aware of the latest developments with their input coming too late in the creation of policy.

We must reaffirm a position where all committee reports are made public unless there are unequivocal legal or commercial reasons to the contrary.

The Council therefore resolves:

- (1) That all restricted committee reports must clearly and precisely state all of the following:
 - (a) Why the content is to be treated as exempt from the Access to Information publication rules.
 - (b) To whom within the Council the content is restricted
 - (c) When, following a period of exemption, the exempt information can be expected to be made public.
 - (d) The basis for the exemption should be made public at the point the agenda is published, together with details of how the decision to maintain the exemption may be challenged.
- (2) That all working group reports should be made available to all Councillors. For example, information about Major Projects, the Supplementary Planning Documents needed to complete the Local Plan, and also the concrete actions to further our climate change agenda are often kept to relatively small working groups.”

17. EXCLUSION OF THE PUBLIC

The Council is asked to consider passing the following resolution:

That under Section 100A(4) of the Local Government Act 1972 (as amended), the public be excluded from the meeting for consideration of the following item of business on the grounds that it involves the likely disclosure of exempt information, as defined in paragraphs 1 and 4 of Part 1 of Schedule 12A to the Act.

18. TERMINATIONS OF EMPLOYMENT (Pages 177 - 180)

19. COMMON SEAL

To order the Common Seal to be affixed to any document to give effect to any decision taken by the Council at this meeting.